



# NASA PRINCIPAL CENTER FOR REGULATORY RISK ANALYSIS AND COMMUNICATION

*Unique Capabilities and Expertise: Going Green Within NASA*

## Regulatory Risk Analysis and Communication

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CH2M HILL  
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# From Yesterday's Discussions...

“Compliance is the  
most expensive environmental option –  
we can do better than that.”

## COMPLIANCE

- Reactive
- Meet the letter of the law
- Need a cop for enforcement

## GREEN

- Proactive
- Meet the intent of the law
- Need a crystal ball to foresee future requirements



# What is the RRAC Principal Center?

- **NASA resource sponsored by HQ Environmental Management Division**
- **A core team...**
  - managed by Sharon Scroggins
  - based at MSFC
  - with access to wide variety of environmental and safety subject matter experts
- **Available to provide regulatory expertise to both Centers and Programs**



# How does the RRAC PC support “greening”?

- **Agency-wide regulatory analysis and communication**
  - Review, track, analyze emerging regulations
  - Evaluate potential impacts to both Programs and Facilities
  - Communicate significant regulatory changes to the NASA Community
- **Interface with NASA Programs for regulatory risk analysis and interpretation**
- **Represent NASA interests to regulatory agencies**
  - Provide expert technical collaboration with EPA on regulatory risks to Program hardware and support facilities during rulemaking efforts
  - When necessary, work with NASA Programs and Facilities to seek regulatory relief

## CONTACT

RRAC PC Manager – Sharon Scroggins

256-544-7932



# Where's the "green" part?

- **Agency-wide regulatory analysis and communication**
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Proactive part

Crystal Ball part

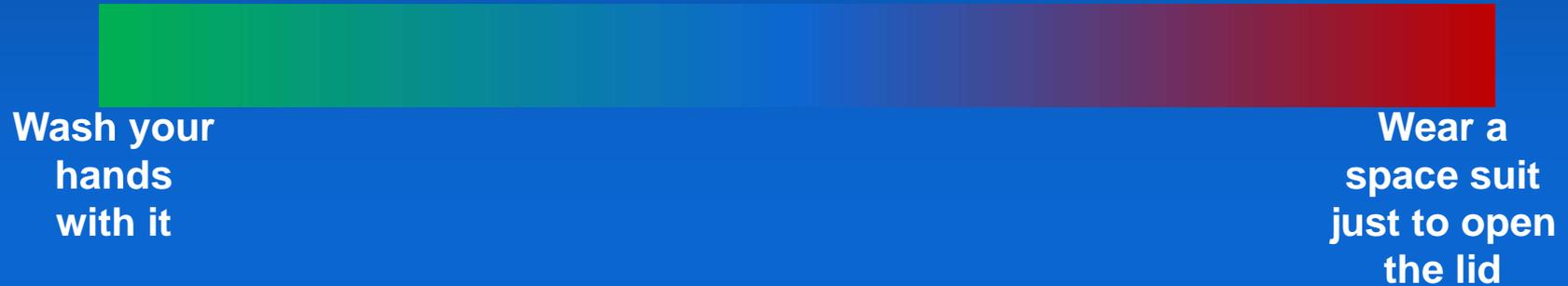
Intent of the Law part



# Analysis and Communication of Emerging Regulations



# What shade of green is your design?

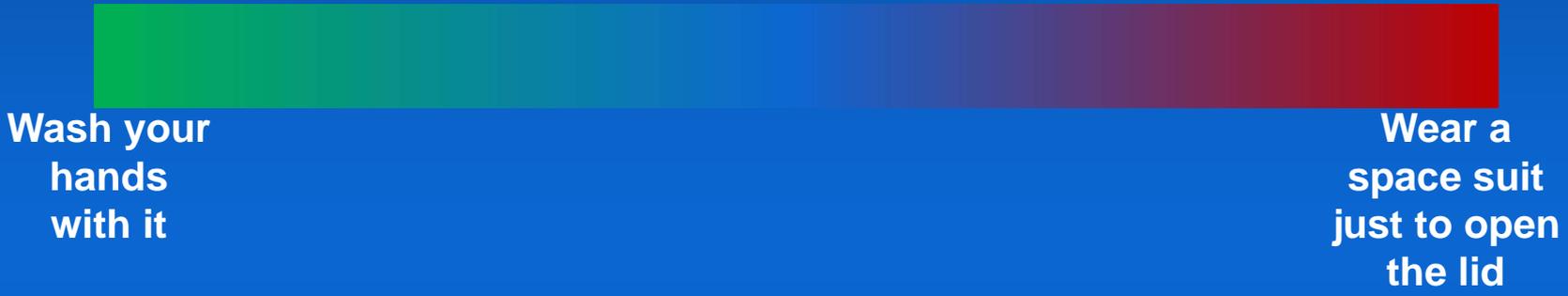


Wash your  
hands  
with it

Wear a  
space suit  
just to open  
the lid



# What shade of green is your design?



Wash your  
hands  
with it

Wear a  
space suit  
just to open  
the lid

## How do you know?

### Usually – by checking the regulations



# Checking once is not enough...

1970  
*Use Freon™?*  
*Sure!*



1990  
*Hey - you weren't planning  
to keep using that Freon™,  
were you?*



# Checking once is not enough...

1970  
*Use Freon™?  
Sure!*

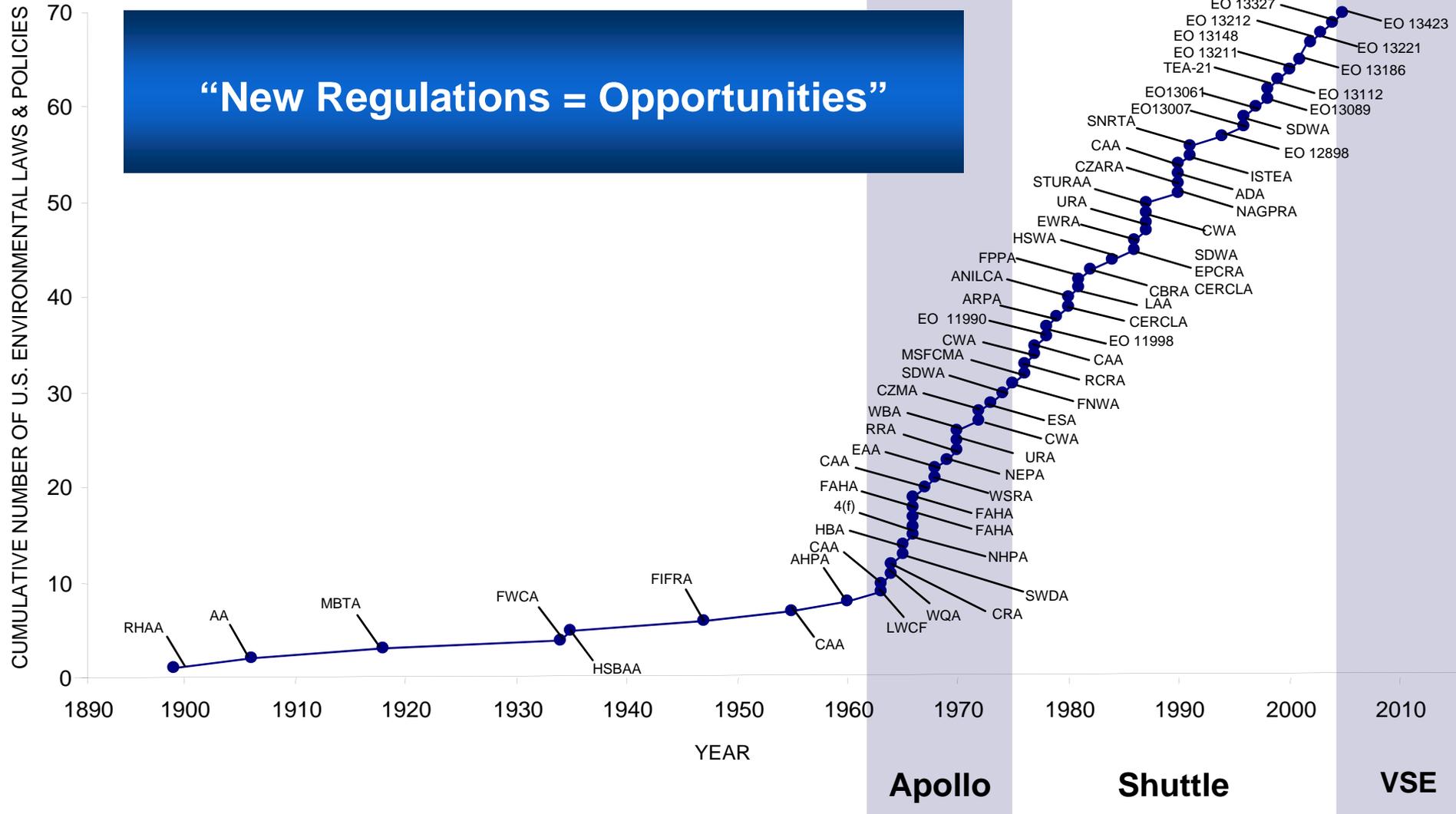


1990  
*Hey - you weren't planning  
to keep using that Freon™,  
were you?*

**Those darn regulations keep changing!**

**Greener:  
what is the mid-term regulatory risk?  
what about the long-term trend?**

# Evolution of U.S. Federal Environmental Laws & Policies





# RRAC Greening Tools – Changing Regulations

- **Biweekly regulatory summaries**
  - Emerging federal and state regulations specifically prepared for NASA community
- **Regulatory alerts**
- **Detailed overviews of specific issues**
- **Analysis of trends and associated risk**
- **Help Desk – if you need regulatory help, ask for it!**

## Website Archive

<http://www.nasa.gov/offices/rrac/home/index.html>

## Email

[sharon.scroggins@nasa.gov](mailto:sharon.scroggins@nasa.gov)





# Interface with NASA Programs



"HOW CAN  
THEY GET RID  
OF FREON??!!"



"Our satellite  
just failed...??"

"But it always  
passed NVR  
before!"

"They'll make us 3 more  
batches before they  
permanently shut down the  
line."

"The sole source  
vendor just said they  
are changing the  
formulation."



"HOW CAN THEY GET RID OF FREON??!!"

"Is that Shuttle hardware supposed to be pink?"

"But we NEED asbestos!"

"No! I can NOT use pure tin solder!"

"Our satellite just failed...??"



"But it always passed NVR before!"

"A new VOC limit on coatings? What's a VOC?!"

"What do you mean you can't buy my critical tape anymore?"

"They'll make us 3 more batches before they permanently shut down the line."

"The vendor moved the production line to another state - OF COURSE we have to requalify!"

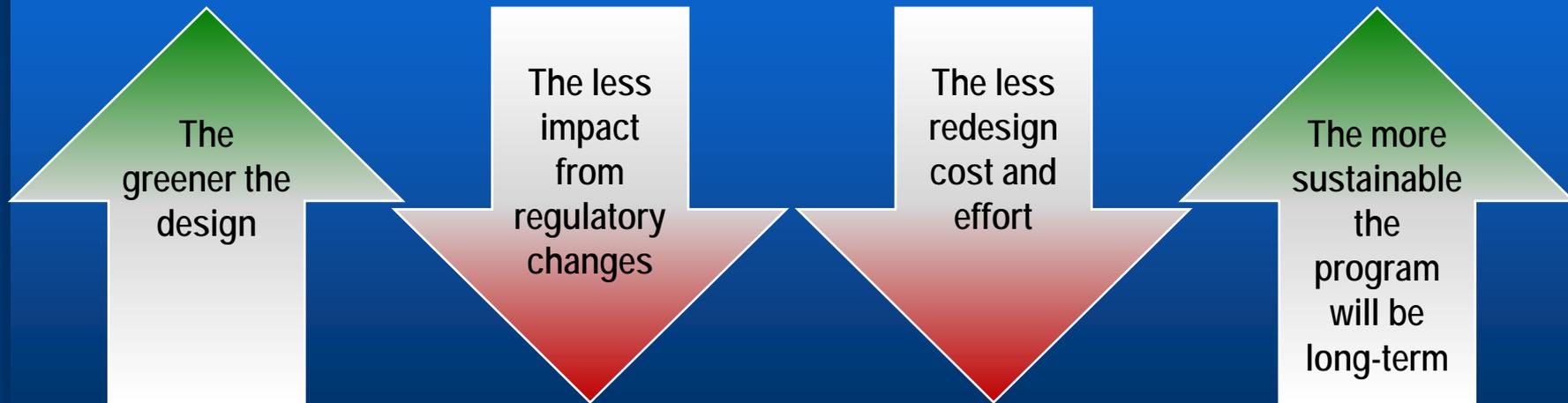
"But that's over in Europe - it doesn't affect us!"



# Regulatory requirements continually evolve.

Even small regulatory changes can pose significant risk.

Changes in regulations are a major driver of Materials Obsolescence.





# *Best Example Award*



## PRODUCTION PHASE-OUTS

Vienna  
Convention  
for the  
Protection of  
the Ozone  
Layer

Montreal  
Protocol on  
Substances  
that Deplete  
the Ozone  
Layer

U.S. Clean Air  
Act  
Amendments  
of 1990

U.S. EPA  
Stratospheric  
Ozone  
Phase-out  
Regulations

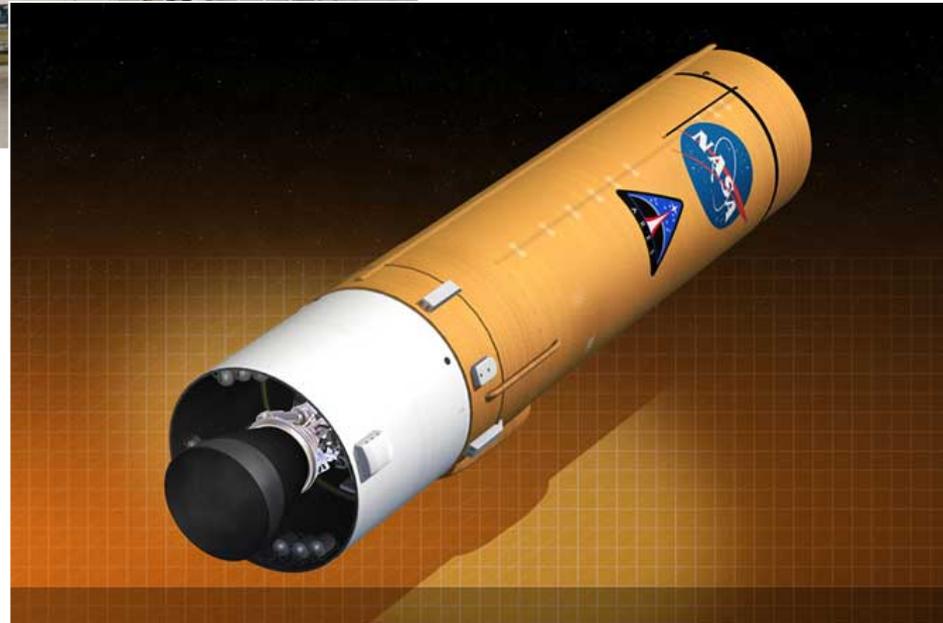


# PRODUCTION PHASE-OUTS

**The phase-out of  
Ozone Depleting Substances (ODS)  
has had a  
substantial impact upon  
Human Spaceflight Programs**

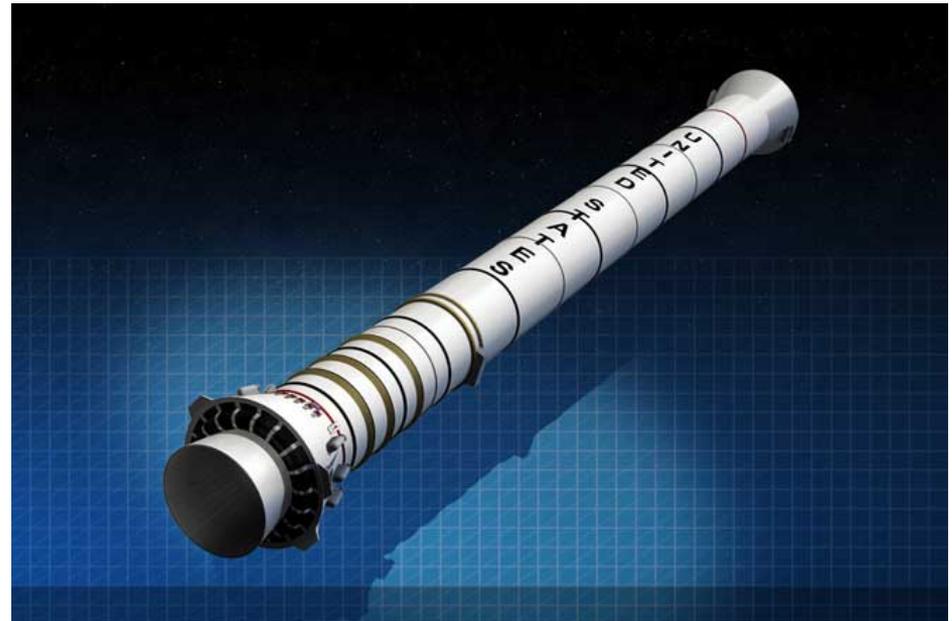


# ODS – Foam Blowing



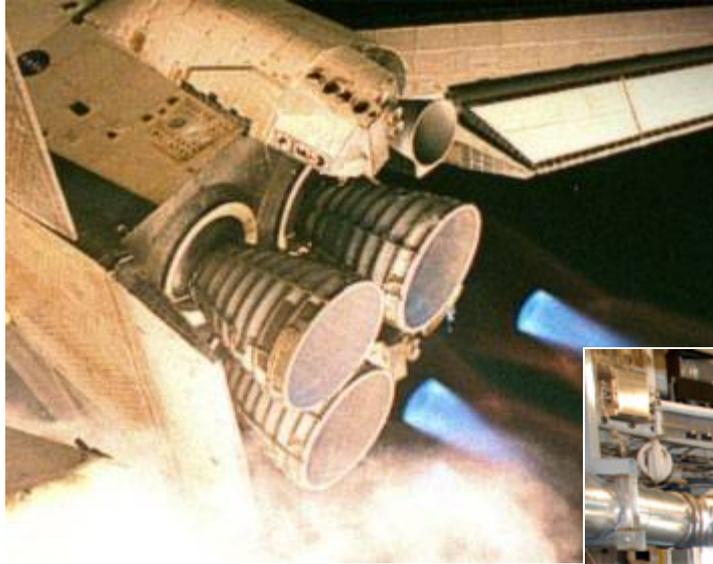


# ODS – Rubber Cleaning and Bonding





# ODS – Precision Cleaning

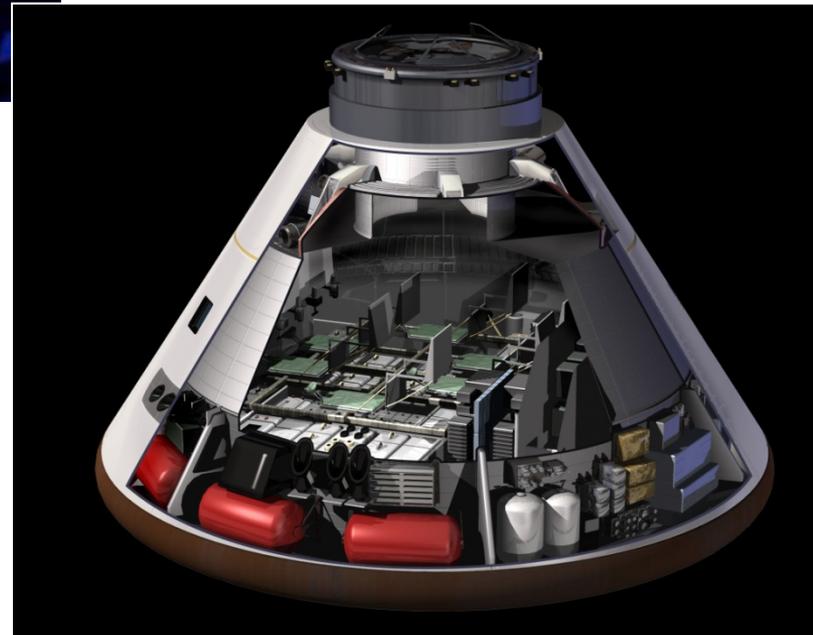




# ODS – Fire Suppression and Refrigerants



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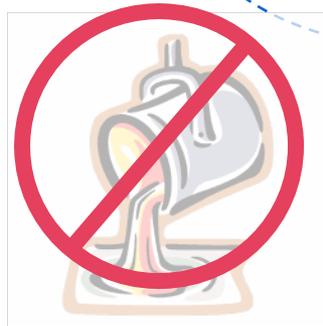
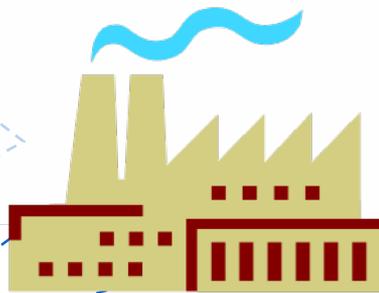




ECHA



Requirements abroad  
can also affect  
materials availability  
and drive materials  
obsolescence.



# VIRTUAL PRODUCTION PHASE-OUTS

When foreign regulatory bodies prohibit or severely limit usage of a substance, suppliers sometimes reduce or cease production either from economic factors or pressure from the public.



New electrical and electronic equipment in Europe may not contain significant quantities of the six banned substances:

- lead
- mercury
- polybrominated biphenyls (PBBs)
- polybrominated diphenyl ethers (PBDEs)
- cadmium
- hexavalent chromium

*More to come...*

**\*RoHS: Restriction on Hazardous Substances  
(European Union regulation)**





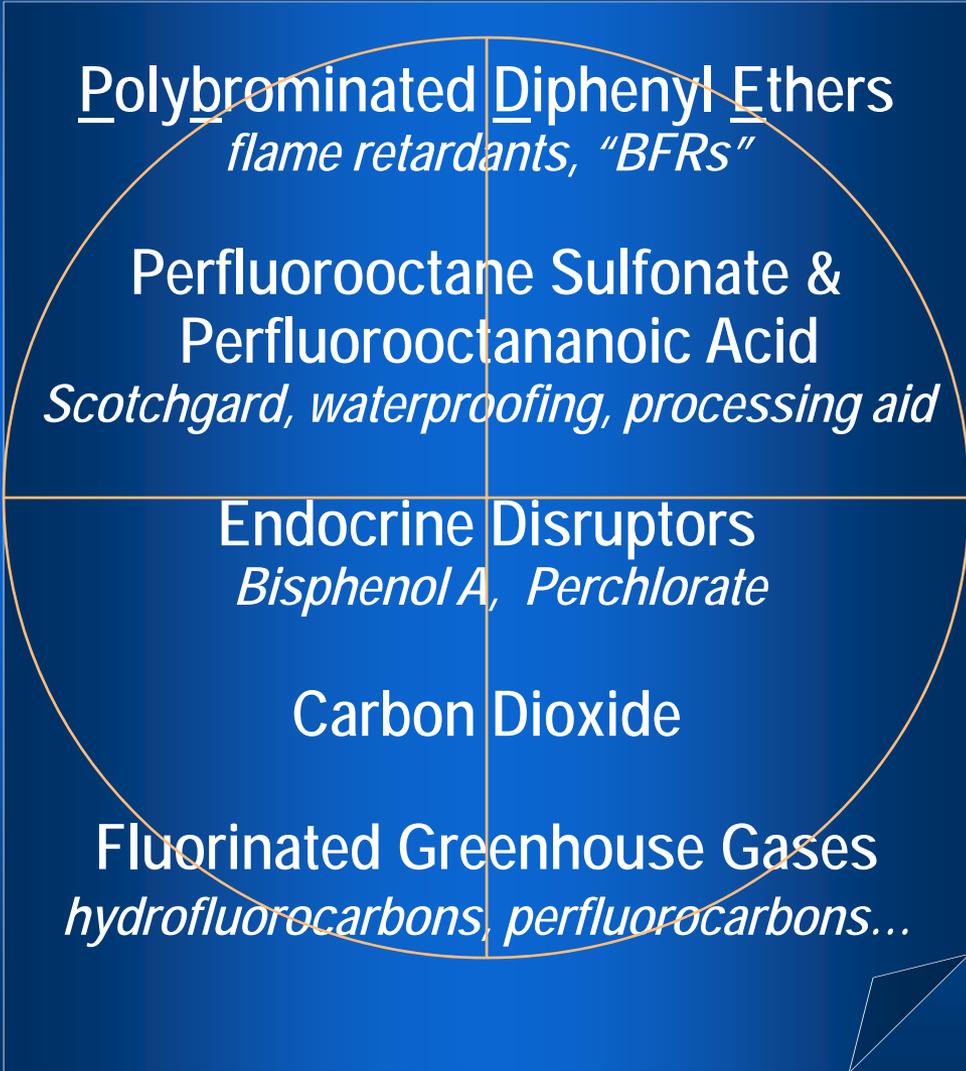
# Materials in the Crosshairs



## RoHS



UNEP



# Coming Attractions



~30,000 Common Chemicals  
*must be registered & evaluated*

## Substances of Very High Concern

*must be registered & evaluated, and must be  
authorized to be placed on the market;  
must pursue alternatives*

includes substances that are carcinogenic,  
mutagenic, toxic, persistent, bioaccumulative,  
endocrine disruptors, etc.

\*REACH: Registration, Evaluation, Authorization and Restriction of Chemicals  
(European Union regulation)





# RRAC Greening Tools – Program Outreach

- Presentations on emerging environmental drivers of materials obsolescence and other regulatory issues
- Detailed overviews of environmental posture of specific materials
- Participation on risk analysis and mitigation teams
- Help Desk – if you need regulatory help, ask for it!





# Represent NASA's Interests to Regulatory Agencies



Program determines there is a potential regulatory issue

Is there a technical work-around?  
Greener material? Greener process?  
Do without it?

No?  
RRAC works with regulators to explore regulatory options



# Regulatory Issue – Aerospace NESHAP\*

Could have...

Set unrealistic limits on VOC\* and HAP\* content of space vehicle coatings, cleaners, strippers, and other materials

Action:

Negotiated with EPA\* and other stakeholders, providing technical justification for required materials

Result:

Special considerations for space vehicles – no effect on materials or process selection

\*NESHAP – National Emission Standards for Hazardous Air Pollutants  
VOC – volatile organic compound HAP – hazardous air pollutant  
EPA – Environmental Protection Agency





# Regulatory Issue – Other Coatings NESHAPs\*

Could have...

Set unrealistic limits on HAP\* content of coatings and other materials used on ground support equipment

Action:

Negotiated with EPA\* and other stakeholders, continuing participation in working group

Result:

Exclusion from other coatings rules. Development of special, consolidated rule specifically for NASA and military

\*NESHAP – National Emission Standards for Hazardous Air Pollutants  
HAP – hazardous air pollutant    EPA – Environmental Protection Agency



# Regulatory Issue – Phase-out of HCFC\*141b

Could have...

Prevented SSP\* from using flight-qualified thermal protection system foam

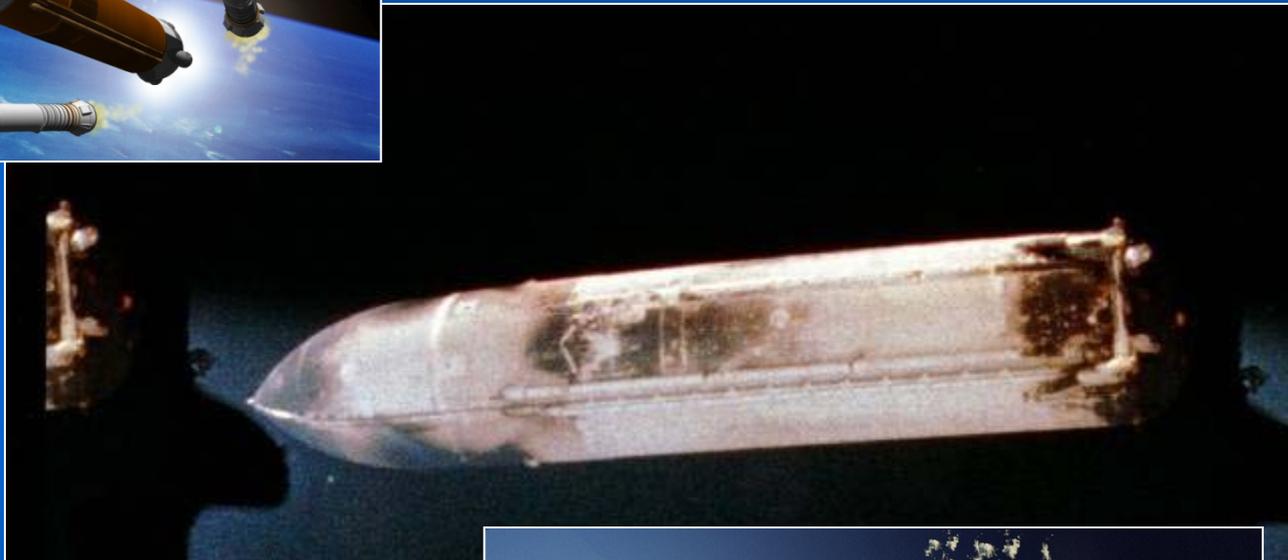
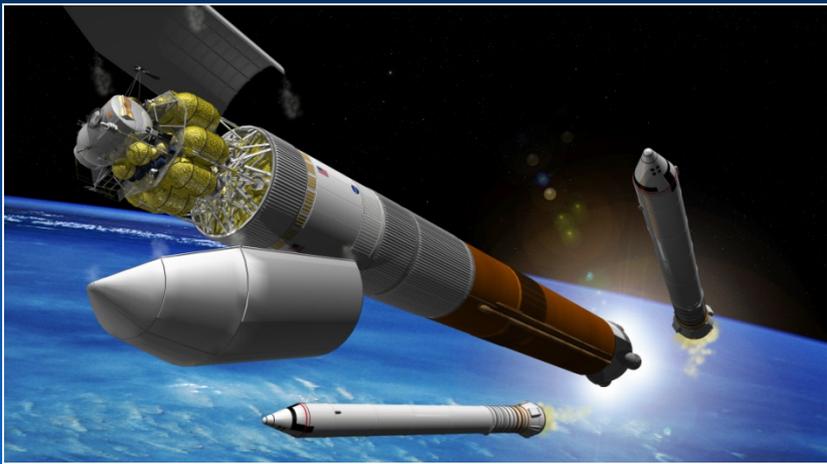
Action:

Negotiated with EPA\*, providing technical justification for continued use

Result:

Exemption Allowance for continued access to HCFC 141b

\*HCFC – Hydrochlorofluorocarbon    SSP – Space Shuttle Program  
EPA – Environmental Protection Agency





# Regulatory Issue – Phase-out of HCFC\*141b

**BONUS!**

When we also had to negotiate an Exemption Allowance for Ares I foams, it raised awareness of the obsolescence risk and spurred research and development of greener substitutes.

- Less future obsolescence risk
- More supportable and sustainable long-term

\*HCFC – Hydrochlorofluorocarbon



# Regulatory Issue – Phase-out of HCFC\*124

Could have...

Made obsolete a refrigerant being considered for a Constellation system even before first flight

Action:

Explained the obsolescence risk to CxP. Engineering reevaluated use of the material and decided to use a non-ozone depleting substance.

Result:

Technical workaround to implement a greener, more supportable material.

\*HCFC – Hydrochlorofluorocarbon

CxP – Constellation Program



# RRAC Greening Tools – Regulator Outreach

- NASA participation in interagency and stakeholder working groups with insight into emerging requirements
- Long-term working relationship of trust, collaboration, and cooperation with EPA
- Experience with the regulatory process and history of successful resolutions
- Help desk – if there are potential regulatory issues – early communication is critical!





## In conclusion, RRAC can...

- **help you determine your level of risk due to changing environmental regulations**
- **work with you to evaluate technical and regulatory risk mitigation options**
- **help with regulator communications and negotiations, when that is the only feasible option**